# ANNUAL REVIEW MEETINGS FOR REGIONAL OPERATIONAL PROGRAMMES

# Horizontal session

23 October 2019, Warsaw

Unit F3, DG Regional and Urban Policy Unit E5, DG Employment, Social Affairs and Inclusion European Commission



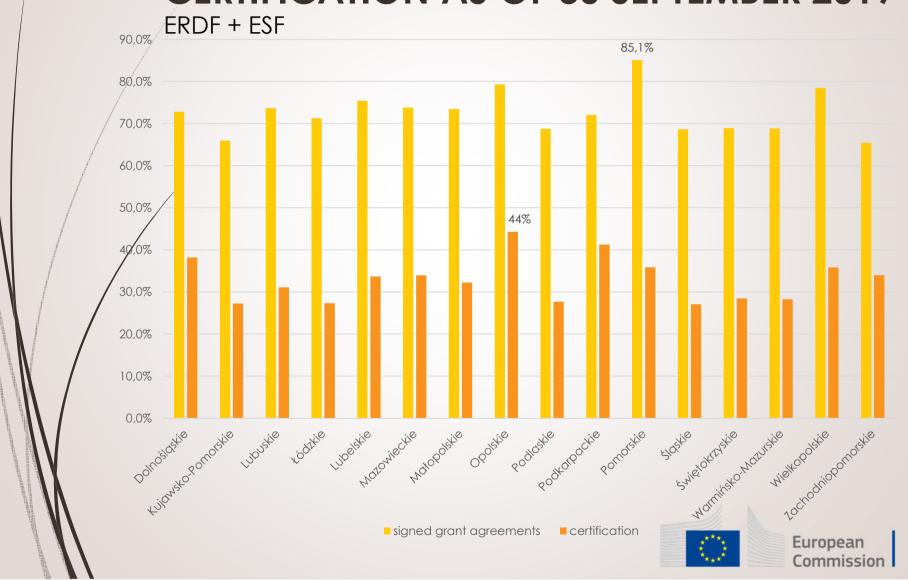
# PROGRESS IN IMPLEMENTATION (1)

- I. ERDF and ESF implementation in regions is gaining pace in terms of certification and project selection:
  - 32.6% certification as of 30 September compared to 17.1 % last year (18 November 2018)
  - 72.6% project selection as of 30 September vs. 62.1% last year

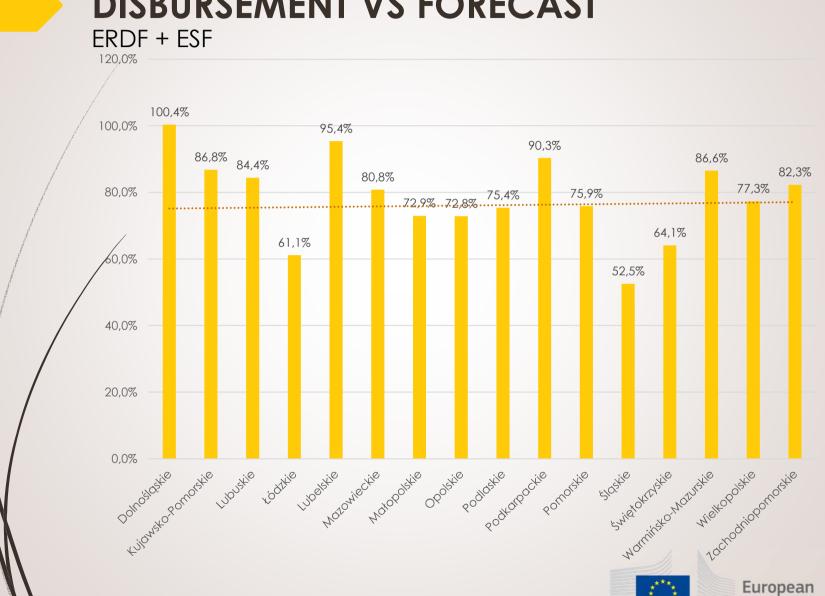
- II. Still wide differences between regions:
  - frontrunners with selection rate of 85.1% and payments of 44.3% (congratulations to Pomorskie and Opolskie – once again!)
  - but also those lagging behind with selection rate of 65.4% and payments of 27.1%



# ROPS PROJECT SELECTION AND CERTIFICATION AS OF 30 SEPTEMBER 2019



# **DISBURSEMENT VS FORECAST**



Commission

# PROGRESS IN IMPLEMENTATION (2)

- III. A final push in in the implementation of all ROPs is necessary, also with a view to preparing 2021-27:
  - Apply good practices
  - Activate beneficiaries
  - Simplify selection procedures and criteria particularly for small beneficiaries
  - Review organisation and HR of MAs and IBs
  - Make use of simplified cost options
  - And in view of closure, use overbooking!



# PROGRESS IN IMPLEMENTATION (3)

- IV. N+3 rule for 2019 fulfilled for all ROPs: well done!
- V. Payment claim forecasts: importance of accurate and reliable forecasts
- VI. To ensure full implementation of the 2019 budget, submit your payment claims at latest by 20 December 2019
- VII. Do your best to regroup certified expenditures into larger claims and avoid sending payment claims for small amounts
- VIII. Preferably not less than 10 milion euro (requested for ERDF)



#### Art. 30 CPR:

Requests for amendment of programmes submitted by a Member State shall be duly justified and shall in particular set out the expected impact of the changes to the programme on achieving the Union strategy for smart, sustainable and inclusive growth and the specific objectives defined in the programme [...]



No request for amendment can be accepted without a sufficient justification!



#### **FINANCIAL INSTRUMENTS**

- MAs are requested to flag reallocation from Fls to grants.
- Each reallocation of resources from Fls to grants should be justified on a case by case basis. MAs are requested to provide detailed information on the state of implementation of Fls, by indicating amounts paid to Fls and disbursed to final recipients.
- MAs should also elaborate on **measures** aiming at addressing implementation bottlenecks, speeding up spending and prospects for further spending of Fls by the end of 2023.



#### **SMART GROWTH: THEMATIC OBJECTIVES 1 & 3**

- Need to increase the innovative potential of the Polish economy (Country Specific Recommendation): in principle the allocation for thematic objectives 1 & 3 should not be reduced
- To a limited extent, individual **exceptions** may be negotiated: the Managing Authority should prove that possible measures to improve absorption have already been taken
- Innovativeness remains high priority for 2021-2027



#### **SUSTAINABLE GROWTH**

- Thematic objective 4: allocations should not be reduced (ring-fencing, climate expenditure, upcoming European Green Deal)
- Thematic objectives 5 & 6: allocations should be reshuffled within the environmental sector; if absorption is not possible, allocation can be shifted in favour of Thematic Objective 4



#### **TRANSPORT**

- Increase in allocation allowed only for sustainable transport modes
- For road transport, introduction of obligatory provision on axle load weight of 11,5 tonnes applicable to <u>all</u> road investments



#### **HEALTH**

- Any additional allocation should be spent on support to primary and ambulatory care and in principle not on hospitals
- Support to hospitals only if this investment is for the purpose of **moving away from a hospital-centred model** to more personcentred approaches, such as development of day care wards / centres and community-based services.



- EMPL position guided by subsequent CSRs
- New places in institutional childcare as top priority
  - No reallocations from IP 8iv
  - No reduction of indicator on number of places created
  - No additional funding for nannies and vouchers
- Reallocations to IP 10i only if for
  - teachers' training
  - inclusive education
  - places in kindergartens



- VET as a priority
  - No reallocations from IP 10iv with the exception of small leftovers and when a regional VET strategy was in place
- Reduction of target values only if resulting from
  - reallocation (proportionally) or
  - wrong assumption in the methodology
- Increase of target values
  - reallocation (proportionally) or
  - when already achieved and there is still available allocation
  - wrong assumption in the methodology



# ROP MODIFICATIONS: TECHNICAL ISSUES (1)

#### **PERFORMANCE REVIEW**

- EC issued decision definitively allocating the performance for priority axis which achieved the performance framework targets on 16 August 2019, C(2019) 6164 – notified to PL on 19 August 2019
- Managing Authorities have to submit OP modifications with reallocations of performance reserve within 3 months of EC decision's notification
- **EC decision** on OP modifications:
  - pure performance reserve modifications 2 months
  - mixed modifications reallocations of performance reserve and other elements – standard 3 months procedure



# ROP MODIFICATIONS: TECHNICAL ISSUES (2)

# **TIMELINE**

June 30 2019

August 19
2 months 2019

November 19 3 months 2019 February 19 **2020** 

3 months

Submission of AIR

Notification of the EC decision allocating the performance reserve to successful priority axes

Deadline for submission of OP modification with allocation of the remaining performance reserve

Deadline for EC decision



# ROP MODIFICATIONS: TECHNICAL ISSUES (3)

#### FINANCIAL PLAN – TECHNICAL CHANGES

Table 17: no changes to be made

#### Table 18a:

- Priority axes which did NOT achieve their PF targets performance reserve to be moved from performance reserve of non-performing priority axis to performance reserve of performing priority axis
- Priority axes which achieved their PF targets only main allocation can be moved between priority axes
- Performance reserve in preforming priority axes can NOT be moved it was definitely allocated by the EC decision.

European Commission

5-7% rule of the performance reserve per priority axis is not applicable anymore - SFC error message is changed into warning and does not block the submission of OPs

# ROP MODIFICATIONS: TECHNICAL ISSUES (4)

#### RESETTING TARGETS IN OP MODIFICATIONS

**To improve** the accountability of the cohesion policy achievements it is important to correct and adjust target setting:

- in line with the **financial reallocations** not only those triggered by the performance review.
- for the indicators that are to dramatically overachieve the current 2023 targets.

Managing Authorities need to submit rationale for the target modifications, which will allow understanding the new values.



# **CATCHING-UP REGIONS INITIATIVE**



European Commission

- Poland was among the first MS which implemented the CuRI
- 10 regions participated in 3 phases of CuRI between 2016-2019 with total
   3,8 m EUR support from the Commission technical assistance
  - ✓ Dolnośląskie, Kujawsko-Pomorskie, Lubelskie, Łódzkie, Małopolskie, Podkarpackie, Podlaskie, Śląskie, Świętokrzyskie, Zachodniopomorskie
- Currently **4th phase** under preparation to accompany the national authorities in implementing the Clean Air Programme
- The CuRI approach involving the World Bank experts has achieved concrete results in providing political, administrative and legal advice and concrete project design in areas for ex. entrepreneurship support, financial instruments, energy efficiency, spatial planning, healthcare
- As a next steps, the Commission recommends:
  - Share of results with all the MAs with a view to roll them out to other Polish regions
  - Mainstream the results in the current and new programmes by working on the project pipeline (use of the programme technical assistance)

# **COAL REGIONS IN TRANSITION**



- 3 PL Regions involved: **Dolnośląskie**, **Śląskie**, **Wielkopolskie**
- ESIF suport focused on energy, economic, technologic transformation with strong social fairness aspect
- Projects supported in 2014-2020 via reprogramming the ROPs and through OP Infrastructure & Environment & OP TA (130m EUR in Silesia)
- Projects, which cannot be supported in this period (due to financing shortages in ROP or maturity level), are being prepared for the 2021-2027 period
- Support tools via OPs:
  - Separate set of selection criteria
  - Non-competitive mode of project selection
  - Competitive projects selection with bonus points for contributing to coal regions initiative
  - Separate calls in OP I&E focused only on Coal Regions in Transition in RES



# INFORMING GENERAL PUBLIC

#### **EUROBAROMETER 2019**

Could your country do better outside the EU in the future?



**47% of Poles respond in the affirmative**. This shows how shallow our Euro-enthusiasm is, despite 90% support for membership.





Dolnośląskiego Województwa Operacyjny Regionalny Program

@RPOWD

→ Following ▼ ib Liked ▼ DIM.

Chełma, Jakubem Banaszkiem, umowę na 📻 Podnoszenie jakości ksztakcenia zawodowego w szkołach w Kielcach i Marszałek Województwa Lubelskiego Jarosław Stawiarski o zarzadu Zdzisław Szwed w dniu 20 września br.

Władze Gminy Kielce, Powiatu Opatowskiego oraz Szpitala św. Leona sp. z w Opatowie przewidują projekty dofinansowane z Regionalnego Programu Opatowie oraz utworzenie dziennego domu opieki medycznej - Wartość dofinansowania ze środków Region Operacyjnego Województwa Świętokrzyskiego 2014-2020. Centrum Aktywności Gospodarczej

wynosi ponad [2] [7] mln zł., co stanowi 85% ko wojewódzwa świętokrzyskiego Andrzej Bętkowski - Marszałek Renala Janik. Operacyjnego Województwa Lubelskiego na lat o. o. podpisały umowy w tej sprawie z marszałkiem gospodarczej Chełma i subregionu, do zmniejsz Teinalnie realizacja projektu przyczyni się do pozytywnie wpłynie na strukturę zawodową loka gospodarczej wszystkim podmiotom, w tym no założeniu realizacja projektu umożliwi prowad przedsiebiorcom

Opis dla niewidomych i niedowidzących: zdję uroczystego podpisania umowy.]

Fot. Biuro Prasowe UM Chełm.



przeznaczone zostaną na realizację działań związanych z opieką nad 7,1 mln zł to łączna kwota dofinansowania jaką przyznał Zarząd Regionalnego Programu Operacyjnego Lubuskie 2020. Pieniadze Vojewództwa Lubuskiego na realizację 11 projektów w ramach

więcej na: http://lubuskie.pl/.../Ponad-7-min-zl-na-op.../d,news-bootstrap/ dziećmi w wieku do lat 3.

Kujawsko-Pomorskie 2 hrs - 6

:

Dzisiaj rozpoczęliśmy remont, przebudowę i modernizację budynków oraz odrestaurowanie parku w kompleksie pałacowym w Wieńcu

W odrestaurowanym kompleksie powstanie Kujawskie Centrum Muzyki. Odbywać się tu będą duże i ważne wydarzenia kulturalne. i teatraine i wystawy – a także warsztaty i

mln złotych

inansowane w ramach Regionalnego Programu 4-2020

> wręczył symboliczne czeki przedstawicielom 16 projektów. łaczna kwota Dziś w Redzie marszałek województwa pomorskiego Mieczysław Struk

16 projektów z dodatkowym dofinansowaniem 🔢

Pomorskie w Unii

Te pieniądze trafiają do gmin i powiatów: Władysławowo, Rumia, dodatkowego dofinansowania wynosi: 3 11 3 9 5 9 5 2ł Wejherowo, Luzino, Puck, Jastamia, Reda, Hel oraz Szemud.

...o.pomorskie.eu/-/ponad-3-min-zi-dodatkowych-sr...#

dztwa Świętokrzyskiego

Urząd Marszałkowski

October 7 at 2:50 PM - 6



Fundusze dla Mazowsza

#SukcesPisanyDotacja

Tyle pieniędzy łącznie otrzymały dziś mazowieckie placówki medyczne i przedszkola. 37 milionów złotych 📙

Wicemarszałek Rafał Rajkowski odwiedził dziś Kozienice i Radom. W obu funduszy europejskich informatyzacji sześciu placówek medycznych. 🔤 tych miastach brał udział w podpisywaniu umów na dofinansowanie z

natomiast w gminie Rybno, by przekazać dofinansowanie dla przedszkoli w wiceprzewodniczący Sejmiku Województwa Mazowieckiego zawitali Pani dyrektor Elźbieta Szymanik i Mirosław Adam Orliński gminie Rybno i gminie Młodzieszyn.

#RPOWIM #FunduszeDlaMazowsza #FunduszeEuropejskie

darzenia, aby nie przegapić żadnego spotkania dla –

Ha Z RPO WP

iracji i morze merytorycznego wsparcia 🕞

jesienno-zimowy rozkład szkoleniowy



podpisali umowę o dofinansowanie budowy terminala intermodalnego. Firma otrzymała W Sokółce powstanie nowy terminal przeładunkowył W poniedziałek (30.09) Marszalek Województwa Podlaskiego Artur Kosicki i przedstawiciele firmy Barter S.A.

if Like Page

September 30 at 5:10 PM · G

Wojewodztwo Podlaskie

viń skrzydła z RPO

na ten cel prawie 40 mln zi unijnego wsparcia z Regionalnego Programu

### **WAY FORWARD**

# INFO-PROMO AS INTEGRAL PART OF THE PROGRAMMING AND IMPLEMENTATION

- I. Emphasis on EU's contribution to Poland's development and Poland's participation toward the changes happening in the EU, i.a. by:
  - ✓ Showing the **European dimension** of EU co-financed projects
  - ✓ Communicating European added value and its durable changes
- II. Intensified actions presenting the effects of the EU suport addressed to the **general public**



# **EUROPEAN DIMENSION SEMANTICS**

# 2021-2027: SIMPLIFYING THE LANGUAGE TO SUPPORT INFORMATION AND PROMOTION ACTIVITIES SHOULD START ALREADY AT THE PROGRAMMING STAGE

To facilitate the information and promotion activities and incorporate 'European Union' into specific programmes, **names of the programmes** should be kept simple and to refer to European Union's for example 'FUNDUSZE UE DLA MAZOWSZA'.

Priority axes names should based on the Cohesion Policy thematic menu: 5 POs:

- A smarter Europe (innovative & smart economic transformation including SME support, skills and digital)
- A greener, low-carbon Europe (including energy transition, the circular economy, climate adaptation and risk management)
- A more connected Europe (mobility and ICT connectivity)
- A more social Europe (the European Pillar of Social Rights)
- A Europe closer to citizens

For example PA: "BETTER CONNECTED EUROPA" instead of "Supporting sustainable transport and improving network infrastructure"



# **DEINSTITUTIONALISATION**

- It is not about the size more attention to assessment of the "soft part" of the definition of an institution
- Establishment of an ex-ante compliance monitoring mechanism and advisory body for MAs (example: accessibility)
- Overview on progress in DI in a region common monitoring tool needed (social+health; ESF+ERDF)
- Preparation of DI strategy to meet enabling conditions regional component needed



## PRINCIPLE OF NON-DISCRIMINATION

- Article 2 of the Treaty on EU
- Article 21 of the Charter of Fundamental Rights of the EU
- Article 6 of Regulation (EU) No 1303/2013 (CPR)
- Article 7 of Regulation (EU) No 1303/2013 (CPR)





# **USE OF SIMPLIFIED COST OPTIONS (SCO)**

- The use of SCO decreases administrative burden of the managing authorities and beneficiaries, it helps to focus on results rather than on the processes
- Therefore the Commission encourages the managing authorities **to increase the use** of the SCO in the current and new programmes
- Commission support to the MS in developing SCO methodologies:
  - Transnational network of SCO practitioners (<a href="https://ec.europa.eu/regional\_policy/en/policy/how/improving-investment/simplified-cost-options/">https://ec.europa.eu/regional\_policy/en/policy/how/improving-investment/simplified-cost-options/</a>
  - A mapping of the existing SCO practices 380 practices (out of which 14 in PL OPs) have been identified by MS in various policy areas: from R&D, business advisory support, CO2 reduction to education infrastructure as well as water and water sewage projects
  - Peer to peer exchanges 7 PL OPs (both national and regional) already indicated an interest to be a beneficiary, several MS (including bigger beneficiaries MS) offer a possibility to provide training and share their experience
  - A list of Commission SCOs practices used in various EU programmes and funding instruments such as Horizon 2020, COSME, Erasmus +, CEF
- A new Commission delegated act on the flat rate financing of technical assistance projects – off the shelf rate of 4% to be applied to thematic priorities in the OPs other than TA OP



# PREPARATION FOR THE 2021-2027 PERIOD













# NEGOTIATIONS IN THE COUNCIL AND THE EP

✓ Objective to reach an agreement in trilogues on negotiation blocks which are the most important for the programming proces - by December 2019.

**Block 1** – programming

Block 2 – enabling conditions and performance review

Block 5 – management and control system

+ specific objectives of ERDF, ESF+ and Interreg



# PREPARATION OF FUTURE REGIONAL PROGRAMMES (1)

- Fulfilment of enabling conditions at regional level
  - Smart specialisation strategy
  - Transport plans
  - Strategic policy framework for health (mapping of needs)
- Expanding integrated territorial tools
  - Preparation/ updating of Integrated Territorial Strategies
  - Creation of new local action groups for Community-Led Local Development
  - Capacity building at local level, for example through training for trainers, participation in networks, expert advice.



# PREPARATION OF FUTURE REGIONAL PROGRAMMES (2)

**Embedding cooperation in the programmes** - to describe under each specific objective for ERDF interregional actions planned with beneficiaries located in at least one other Member State.

#### **Just Transition Fund**

- The aim is to support regions and people most affected by decarbonisation process, for example in coal regions.
- It will build on cohesion policy experience and on Coal Regions in Transition Initiative.
- It will be delivered under shared management within the legal framework for cohesion policy (Common Provisions Regulation).



# PREPARATION OF FUTURE REGIONAL PROGRAMMES (3)

- Positive assessment of regionalisation of ESF
- More flexibility in programming to take into account regional differences

#### **BUT**

#### **ROP MAs must demonstrate**

- strategic approach => for ex. regional strategies as basis for interventions in VET and social/health services based on robust diagnosis of needs
- capacity to deliver and work with the stakeholders
- use of existing models, no reinvention of the wheel



### **USEFUL LINKS**

#### Regional Innovation Scoreboard:

<u>https://ec.europa.eu/growth/industry/innovation/facts-figures/regional\_en</u>

#### **Regional Competitiveness Index:**

https://ec.europa.eu/regional\_policy/en/information/maps/regional\_ competitiveness/

#### **Upcoming events:**

- Berlin, 30 October 2019: Cross-border meeting between administrations in the German-Poland border
- Gdańsk 7-8 November 2019, Climate for metropoles, Metropoles for climate: How to bring Europe closer to citizens in urban and rural communes?





# DISCUSSION

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